105TH CONGRESS 1ST SESSION

S. 559

To amend the Internal Revenue Code of 1986 to provide tax relief to middle income families who are struggling to pay for college, to amend the Higher Education Act of 1965 to provide significantly increased financial aid for needy students, provide universal access to postsecondary education, reduce student loan costs while improving student loan benefits, to streamline the Federal Family Education Loan Program, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 10, 1997

Mr. Daschle (for himself and Mr. Kennedy) (by request) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to provide tax relief to middle income families who are struggling to pay for college, to amend the Higher Education Act of 1965 to provide significantly increased financial aid for needy students, provide universal access to post-secondary education, reduce student loan costs while improving student loan benefits, to streamline the Federal Family Education Loan Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

- 1 That this Act may be cited as the "Hope and Opportunity
- 2 for Postsecondary Education Act of 1997".
- 3 TITLE I—TAX PROVISIONS
- 4 SHORT TITLE; AMENDMENT OF 1986 CODE; TABLE OF
- 5 CONTENTS
- 6 Sec. 101. (a) Short Title.—This title may be cited
- 7 as the "Higher Education Tax Incentive Act of 1997".
- 8 (b) Amendment of 1986 Code.—Except as other-
- 9 wise expressly provided, whenever in this title an amend-
- 10 ment or repeal is expressed in terms of an amendment
- 11 to, or repeal of, a section or other provision, the reference
- 12 shall be considered to be made to a section or other provi-
- 13 sion of the Internal Revenue Code of 1986.
- (c) Table of Contents.—

TITLE I—TAX PROVISIONS

- Sec. 101. Short title; amendment of 1986 code; table of contents.
- Sec. 102. Credit for higher education expenses.
- Sec. 103. Deduction for higher education expenses.
- Sec. 104. Treatment of cancellation of certain student loans.
- Sec. 105. Employer-provided educational assistance programs.
- Sec. 106. Small business educational assistance credit.
- 15 CREDIT FOR HIGHER EDUCATION EXPENSES
- 16 Sec. 102. (a) In General.—Subpart A of part IV
- 17 of subchapter A of chapter 1 (relating to nonrefundable
- 18 personal credits) is amended by inserting after section 24
- 19 the following new section:
- 20 "SEC. 24A. HIGHER EDUCATION TUITION AND FEES.
- 21 "(a) Allowance of Credit.—In the case of an in-
- 22 dividual, there shall be allowed as a credit against the tax

1	imposed by this chapter for the taxable year the amount
2	of qualified higher education expenses paid by the tax-
3	payer during such taxable year for education furnished
4	during any academic period beginning in such year.
5	"(b) Limitations.—
6	"(1) Dollar Limitation.—
7	"(A) In general.—The amount allowed
8	as a credit under subsection (a) for any taxable
9	year with respect to the qualified higher edu-
10	cation expenses of any 1 individual shall not ex-
11	ceed \$1,500.
12	"(B) REDUCTION FOR OTHER NON-
13	TAXABLE FEDERAL ASSISTANCE.—
14	"(i) IN GENERAL.—If any nontaxable
15	Federal assistance is allocable to any aca-
16	demic period, the dollar amount applicable
17	under subparagraph (A) for the taxable
18	year in which such period begins shall be
19	reduced by the amount of such assistance.
20	"(ii) Nontaxable federal assist-
21	ANCE.—For purposes of clause (i), the
22	term 'nontaxable Federal assistance'
23	means any scholarship or grant provided
24	by the Federal Government which is ex-
25	empt from tax under this chapter by rea-

son of section 117 or any other Federal law. Such term shall not include any benefit described in section 480(c)(2) of the Higher Education Act of 1965 (20 U.S.C. 1087vv(c)(2)), as in effect on the date of enactment of this section.

"(2) CREDIT ALLOWED FOR ONLY 2 TAXABLE YEARS.—No credit shall be allowed under subsection (a) for a taxable year with respect to the qualified higher education expenses of an individual unless the taxpayer elects to have this section apply with respect to such individual for such year. An election under this paragraph shall not take effect with respect to an individual for any taxable year if an election under this paragraph (by the taxpayer or any other individual) is in effect with respect to such individual for any 2 prior taxable years.

"(3) CREDIT ALLOWED FOR YEAR ONLY IF IN-DIVIDUAL IS AT LEAST HALF-TIME STUDENT FOR PORTION OF YEAR.—No credit shall be allowed under subsection (a) for a taxable year with respect to the qualified higher education expenses of an individual unless such individual is an eligible student for at least one academic period which begins during such year.

1	"(4) Credit allowed only for first two
2	YEARS OF POSTSECONDARY EDUCATION.—No credit
3	shall be allowed under subsection (a) for a taxable
4	year with respect to the qualified higher education
5	expenses for an individual if the individual has com-
6	pleted (before the beginning of such taxable year)
7	the first 2 years of postsecondary education at an
8	institution of higher education.
9	"(c) Limitation Based on Modified Adjusted
10	Gross Income.—
11	"(1) In general.—The amount which would
12	(but for this subsection) be taken into account under
13	subsection (a) for the taxable year shall be reduced
14	(but not below zero) by the amount determined
15	under paragraph (2).
16	"(2) Amount of Reduction.—The amount
17	determined under this paragraph is the amount
18	which bears the same ratio to the amount which
19	would be so taken into account as—
20	"(A) the excess of—
21	"(i) the taxpayer's modified adjusted
22	gross income for such taxable year, over
23	"(ii) \$50,000 (\$80,000 in the case of
24	a joint return), bears to
25	"(B) \$20,000.

1	"(3) Modified adjusted gross income.—
2	The term 'modified adjusted gross income' means
3	the adjusted gross income of the taxpayer for the
4	taxable year—
5	"(A) determined without regard to section
6	221, and
7	"(B) increased by any amount excluded
8	from gross income under section 911, 931, or
9	933.
10	"(d) Definitions.—For purposes of this section—
11	"(1) Qualified higher education ex-
12	PENSES.—
13	"(A) IN GENERAL.—The term 'qualified
14	higher education expenses' means tuition and
15	fees required for the enrollment or attendance
16	of—
17	"(i) the taxpayer,
18	"(ii) the taxpayer's spouse, or
19	"(iii) any dependent of the taxpayer
20	with respect to whom the taxpayer is al-
21	lowed a deduction under section 151,
22	at an institution of higher education.
23	"(B) Exception for education involv-
24	ING SPORTS, ETC.—Such term does not include
25	expenses with respect to any course or other

1	education involving sports, games, or hobbies,
2	unless such course or other education is part of
3	the individual's degree program.
4	"(C) Exception for nonacademic
5	FEES.—Such term does not include student ac-
6	tivity fees, athletic fees, insurance expenses, or
7	other expenses unrelated to an individual's aca-
8	demic course of instruction.
9	"(2) Institution of higher education.—
10	The term 'institution of higher education' means an
11	institution—
12	"(A) which is described in section 481 of
13	the Higher Education Act of 1965 (20 U.S.C.
14	1088), as in effect on the date of the enactment
15	of this section, and
16	"(B) which is eligible to participate in a
17	program under title IV of such Act.
18	"(3) ELIGIBLE STUDENT.—The term 'eligible
19	student' means, with respect to any academic period,
20	a student who—
21	"(A) meets the requirements of section
22	484(a)(1) of the Higher Education Act of 1965
23	(20 U.S.C. 1091(a)(1)), as in effect on the date
24	of the enactment of this section, and

1	"(B) is carrying at least ½ the normal
2	full-time work load for the course of study the
3	student is pursuing.
4	"(4) Other terms relating to the higher
5	EDUCATION ACT.—The following terms shall have
6	the meanings prescribed in regulations under section
7	481(g) of the Higher Education Act of 1965 (20
8	U.S.C. 1088(g)), as added by the Student Financial
9	Aid Improvements Act of 1997:
10	"(A) Academic period.
11	"(B) Normal full-time workload.
12	"(C) First two years of postsecondary edu-
13	cation.
14	"(D) Qualifying grade point average.
15	"(E) Job skills and new job skills.
16	"(e) Treatment of Expenses Paid by Depend-
17	ENT.—If a deduction under section 151 with respect to
18	an individual is allowed to another taxpayer for a taxable
19	year beginning in the calendar year in which such individ-
20	ual's taxable year begins—
21	"(1) no credit shall be allowed under subsection
22	(a) to such individual for such individual's taxable
23	year, and
24	"(2) qualified higher education expenses paid
25	by such individual during such individual's taxable

- 1 year shall be treated for purposes of this section as
- 2 paid by such other taxpayer.
- 3 "(f) Treatment of Certain Prepayments.—If
- 4 qualified higher education expenses are paid by the tax-
- 5 payer during a taxable year for an academic period which
- 6 begins during the first 3 months following such taxable
- 7 year, such academic period shall be treated for purposes
- 8 of this section as beginning during such taxable year.
- 9 "(g) Special Rules.—

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- "(1) Denial of credit if individual convicted of drug offense.—No credit shall be allowed under subsection (a) with respect to the qualified higher education expenses of an individual for any taxable year if the individual has been convicted before the end of such year of a Federal or State felony offense consisting of the possession or distribution of a controlled substance.
 - "(2) Denial of Credit if Individual fails
 TO Satisfy Grade Point average requireMent.—If an election was in effect under this section with respect to the qualified higher education
 expenses of an individual for any taxable year, no
 credit shall be allowed under subsection (a) with respect to qualified higher education expenses of such
 individual for a succeeding taxable year if the indi-

1	vidual does not have a qualifying grade point aver-
2	age for all courses at an institution of higher edu-
3	cation for academic periods ending before the begin-
4	ning of such succeeding taxable year. Such average
5	shall be determined without regard to—
6	"(A) courses taken while attending high
7	school, and
8	"(B) courses referred to in subsection
9	(d)(1)(B).
10	"(3) No double benefit.—No credit shall be
11	allowed under subsection (a) for any taxable year for
12	any expense—
13	"(A) with respect to an individual if a de-
14	duction is allowed under section 221 for the
15	taxable year for any expense with respect to
16	such individual, or
17	"(B) for which a deduction is allowed
18	under any other provision of this chapter.
19	"(4) Identification requirement.—No
20	credit shall be allowed under subsection (a) to a tax-
21	payer with respect to the qualified higher education
22	expenses of an individual unless the taxpayer in-
23	cludes the name and taxpayer identification number
24	of such individual on the return of tax for the tax-
25	able year.

1	"(5) Adjustment for certain scholar-
2	SHIPS.—The amount of qualified higher education
3	expenses otherwise taken into account under sub-
4	section (a) with respect to an individual for an aca-
5	demic period shall be reduced (before the application
6	of subsections (b) and (c)) by the sum of—
7	"(A) any amounts paid for the benefit of
8	such individual which are allocable to such pe-
9	riod as—
10	"(i) a qualified scholarship which is
11	excludable from gross income under section
12	117,
13	"(ii) an educational assistance allow-
14	ance under chapter 30, 31, 32, 34, or 35
15	of title 38, United States Code, or under
16	chapter 1606 of title 10, United States
17	Code,
18	"(iii) a payment which is excludable
19	from gross income under section 127, or
20	"(iv) a payment (other than a gift, be-
21	quest, devise, or inheritance within the
22	meaning of section 102(a)) for such indi-
23	vidual's educational expenses, or attrib-
24	utable to such individual's enrollment at an
25	institution of higher education, which is ex-

1	cludable from gross income under any law
2	of the United States, and
3	"(B) the amount excludable from gross in-
4	come under section 135 which is allocable to
5	such expenses with respect to such individual
6	for such period.
7	"(6) No credit for married individuals
8	FILING SEPARATE RETURNS.—If the taxpayer is a
9	married individual (within the meaning of section
10	7703), this section shall apply only if the taxpayer
11	and the taxpayer's spouse file a joint return for the
12	taxable year.
13	"(7) Nonresident aliens.—If the taxpayer is
14	a nonresident alien individual for any portion of the
15	taxable year, this section shall apply only if such in-
16	dividual is treated as a resident alien of the United
17	States for purposes of this chapter by reason of an
18	election under subsection (g) or (h) of section 6013.
19	"(h) Inflation Adjustments.—
20	"(1) Dollar limitation on amount of
21	CREDIT.—
22	"(A) In general.—In the case of a tax-
23	able year beginning after 1997, the \$1,500
24	amount in subsection (b)(1)(A) shall be in-
25	creased by an amount equal to—

1	"(i) such dollar amount, multiplied by
2	"(ii) the cost-of-living adjustment de-
3	termined under section $1(f)(3)$ for the cal-
4	endar year in which the taxable year be-
5	gins, determined by substituting 'calendar
6	year 1996' for 'calendar year 1992' in sub-
7	paragraph (B) thereof.
8	"(B) Rounding.—If any amount as ad-
9	justed under subparagraph (A) is not a multiple
10	of \$50, such amount shall be rounded to the
11	next lowest multiple of \$50.
12	"(2) Income limits.—
13	"(A) IN GENERAL.—In the case of a tax-
14	able year beginning after 2000, the \$50,000
15	and \$80,000 amounts in subsection (c)(2) and
16	section $221(b)(2)(B)(i)(II)$ shall each be in-
17	creased by an amount equal to—
18	"(i) such dollar amount, multiplied by
19	"(ii) the cost-of-living adjustment de-
20	termined under section 1(f)(3) for the cal-
21	endar year in which the taxable year be-
22	gins, determined by substituting 'calendar
23	year 1999' for 'calendar year 1992' in sub-
24	paragraph (B) thereof.

1	"(B) Rounding.—If any amount as ad-
2	justed under subparagraph (A) is not a multiple
3	of \$5,000, such amount shall be rounded to the
4	next lowest multiple of \$5,000.
5	"(i) REGULATIONS.—The Secretary may prescribe
6	such regulations as may be necessary or appropriate to
7	carry out this section, including regulations providing for
8	a recapture of credit allowed under this section in cases
9	where there is a refund in a subsequent taxable year of
10	any amount which was taken into account in determining
11	the amount of such credit."
12	(b) Extension of Procedures Applicable to
13	MATHEMATICAL OR CLERICAL ERRORS.—Paragraph (2)
14	of section 6213(g) (relating to the definition of mathe-
15	matical or clerical errors) is amended by striking "and"
16	at the end of subparagraph (G), by striking the period
17	at the end of subparagraph (H) and inserting ", and",
18	and by inserting after subparagraph (H) the following new
19	subparagraph:
20	"(I) an omission of a correct TIN required
21	under section $24A(g)(4)$ or under section
22	221(d)(2)(A) (relating to higher education tui-
23	tion and fees) to be included on a return."
24	(c) RETURNS RELATING TO HIGHER EDUCATION
25	Expenses.—

1	(1) In general.—Subpart B of part III of
2	subchapter A of chapter 61 (relating to information
3	concerning transactions with other persons) is
4	amended by inserting after section 6050R the fol-
5	lowing new section:
6	"SEC. 6050S. RETURNS RELATING TO HIGHER EDUCATION
7	EXPENSES.
8	"(a) In General.—Any person—
9	"(1) which is an institution of higher education
10	which receives payments for qualified higher edu-
11	cation expenses with respect to any individual for
12	any calendar year, or
13	"(2) which is engaged in a trade or business
14	which, in the course of such trade or business makes
15	payments during any calendar year to any individual
16	which constitute reimbursements or refunds (or
17	similar amounts) of qualified higher education ex-
18	penses of such individual,
19	shall make the return described in subsection (b) with re-
20	spect to the individual at such time as the Secretary may
21	by regulations prescribe.
22	"(b) Form and Manner of Returns.—A return
23	is described in this subsection if such return—
24	"(1) is in such form as the Secretary may pre-
25	sarihe

1	"(2) contains—
2	"(A) the name, address, and TIN of the
3	individual with respect to whom payments de-
4	scribed in subsection (a) were received from (or
5	were paid to),
6	"(B) the name, address, and TIN of any
7	individual certified by the individual described
8	in subparagraph (A) as the taxpayer who will
9	claim the individual as a dependent for pur-
10	poses of the deduction allowable under section
11	151 for any taxable year ending with or within
12	the calendar year,
13	"(C) the—
14	"(i) aggregate amount of payments
15	for qualified higher education expenses re-
16	ceived with respect to the individual de-
17	scribed in subparagraph (A) during the
18	calendar year, and
19	"(ii) aggregate amount of reimburse-
20	ments or refunds (or similar amounts)
21	paid to such individual during the calendar
22	year,
23	"(D) the aggregate amount of nontaxable
24	Federal assistance received with respect to the

1	individual described in subparagraph (A) during
2	the calendar year, and
3	"(E) such other information as the Sec-
4	retary may prescribe.
5	"(c) Application to Governmental Units.—For
6	purposes of this section—
7	"(1) a governmental unit or any agency or in-
8	strumentality thereof shall be treated as a person,
9	and
10	"(2) any return required under subsection (a)
11	by such governmental entity shall be made by the of-
12	ficer or employee appropriately designated for the
13	purpose of making such return.
14	"(d) Statements To Be Furnished to Individ-
15	UALS WITH RESPECT TO WHOM INFORMATION IS RE-
16	QUIRED.—Every person required to make a return under
17	subsection (a) shall furnish to each individual whose name
18	is required to be set forth in such return under subpara-
19	graph (A) or (B) of subsection (b)(2) a written statement
20	showing—
21	"(1) the name, address, and phone number of
22	the information contact of the person required to
23	make such return, and
24	"(2) the aggregate amounts described in sub-
25	paragraphs (C) and (D) of subsection (b)(2).

- 1 The written statement required under the preceding sen-
- 2 tence shall be furnished on or before January 31 of the
- 3 year following the calendar year for which the return
- 4 under subsection (a) was required to be made.
- 5 "(e) Definitions.—For purposes of this section, the
- 6 terms 'institution of higher education', 'qualified higher
- 7 education expenses', and 'nontaxable Federal assistance'
- 8 have the meanings given such terms by section 24A.
- 9 "(f) Returns Which Would be Required To Be
- 10 Made by 2 or More Persons.—Except to the extent
- 11 provided in regulations prescribed by the Secretary, in the
- 12 case of any amount received by any person on behalf of
- 13 another person, only the person first receiving such
- 14 amount shall be required to make the return under sub-
- 15 section (a).
- 16 "(g) Regulations.—The Secretary shall prescribe
- 17 such regulations as may be necessary to carry out the pro-
- 18 visions of this section. No penalties shall be imposed under
- 19 section 6724 with respect to any return or statement re-
- 20 quired under this section until such time as such regula-
- 21 tions are issued."
- 22 (2) Assessable penalties.—Section 6724(d)
- (relating to definitions) is amended—
- 24 (A) by redesignating clauses (x) through
- 25 (xv) as clauses (xi) through (xvi), respectively,

1	in paragraph (1)(B) and by inserting after
2	clause (ix) of such paragraph the following new
3	clause:
4	"(x) section 6050S (relating to re-
5	turns relating to payments for qualified
6	higher education expenses),", and
7	(B) by striking "or" at the end of the next
8	to last subparagraph, by striking the period at
9	the end of the last subparagraph and inserting
10	", or", and by adding at the end the following
11	new subparagraph:
12	"(Z) section 6050S(d) (relating to returns
13	relating to qualified higher education ex-
14	penses)."
15	(3) CLERICAL AMENDMENT.—The table of sec-
16	tions for subpart B of part III of subchapter A of
17	chapter 61 is amended by inserting after the item
18	relating to section 6050R the following new item:
	"Sec. 6050S. Returns relating to higher education expenses."
19	(d) Clerical Amendment.—The table of sections
20	for subpart A of part IV of subchapter A of chapter 1
21	is amended by inserting after the item relating to section
22	24 the following new item:
	"Sec. 24A. Higher education tuition and fees."
23	(e) Effective Date: Sunset —

1 (1) Purpose.—The President's budget pro-2 duces balance in fiscal year 2002 under Office of 3 Management and Budget assumptions, including the 4 permanent changes in law providing tax reduction 5 set forth in the preceding portions of this section. 6 The President's budget also includes a mechanism to 7 guarantee balance under Congressional Budget Of-8 fice assumptions. As a part of that mechanism, the 9 following provision sunsetting the tax reduction is 10 included, as well as specific expedited procedures for 11 reinstatement of the reduction to the extent that Of-12 fice of Management and Budget assumptions prove 13 correct.

- (2) The amendments made by this section shall apply to expenses paid after December 31, 1996 (in taxable years ending after such date), for education furnished in academic periods beginning after June 30, 1997, except that no credit shall be allowed under section 24A of the Internal Revenue Code of 1986 for taxable years beginning after December 31, 2000.
- 22 DEDUCTION FOR HIGHER EDUCATION EXPENSES
- Sec. 103. (a) Deduction Allowed.—Part VII of
- 24 subchapter B of chapter 1 (relating to additional itemized
- 25 deductions for individuals) is amended by redesignating

14

15

16

17

18

19

20

1	section 221 as section 222 and by inserting after section
2	220 the following new section:
3	"SEC. 221. HIGHER EDUCATION TUITION AND FEES.
4	"(a) Allowance of Deduction.—In the case of an
5	individual, there shall be allowed as a deduction the
6	amount of qualified higher education expenses paid by the
7	taxpayer during the taxable year for education furnished
8	to the taxpayer, the taxpayer's spouse, or any dependent
9	of the taxpayer with respect to whom the taxpayer is al-
10	lowed a deduction under section 151, as an eligible student
11	at an institution of higher education during any academic
12	period beginning in such year.
13	"(b) Limitations.—
14	"(1) Dollar limitation.—
15	"(A) In General.—The amount allowed
16	as a deduction under subsection (a) for any tax-
17	able year shall not exceed \$10,000.
18	"(B) Phase-in.—In the case of taxable
19	years beginning in 1997 or 1998, subparagraph
20	(A) shall be applied by substituting '\$5,000' for
21	'\$10,000'.
22	"(2) Limitation based on modified ad-
23	JUSTED GROSS INCOME.—
24	"(A) IN GENERAL.—The amount which
25	would (but for this paragraph) be allowed as a

1	deduction under subsection (a) shall be reduced
2	(but not below zero) by the amount determined
3	under subparagraph (B).
4	"(B) Amount of Reduction.—The
5	amount determined under this subparagraph
6	equals the amount which bears the same ratio
7	to the deduction (determined without regard to
8	this paragraph) as—
9	"(i) the excess of—
10	"(I) the taxpayer's modified ad-
11	justed gross income for the taxable
12	year, over
13	"(II) $$50,000$ ($$80,000$ in the
14	case of a joint return), bears to
15	"(ii) \$20,000.
16	"(C) Modified adjusted gross in-
17	COME.—For purposes of subparagraph (B), the
18	term 'modified adjusted gross income' means
19	the adjusted gross income of the taxpayer for
20	the taxable year determined—
21	"(i) without regard to this section and
22	sections 911, 931, and 933, and
23	"(ii) after the application of sections
24	86, 135, 219, and 469.

1	For purposes of sections 86, 135, 219, and
2	469, adjusted gross income shall be determined
3	without regard to the deduction allowed under
4	this section.
5	"(D) Cross reference.—
	"For inflation adjustment of \$50,000 and \$80,000 amounts, see section $24A(h)$.
6	"(c) Definitions.—For purposes of this section—
7	"(1) IN GENERAL.—Except as provided in para-
8	graph (2), terms used in this section which are also
9	used in section 24A have the respective meanings
10	given such terms in section 24A.
11	"(2) Deduction available for education
12	TO ACQUIRE OR IMPROVE JOB SKILLS.—For pur-
13	poses of applying this section, the requirement of
14	section 24A(d)(3) shall be treated as met if—
15	"(A) the individual is enrolled in a course
16	which enables the individual to improve the in-
17	dividual's job skills or to acquire new job skills,
18	and
19	"(B) the individual is not enrolled in an el-
20	ementary or secondary school.
21	"(d) Special Rules.—
22	"(1) Denial of double benefit.—No deduc-
23	tion shall be allowed under subsection (a) for any ex-

1	pense for which a deduction is allowed to the tax-
2	payer under any other provision of this chapter.
3	"(2) Certain rules to apply.—Rules similar
4	to the rules of subsections (e) and (f) of section
5	24A, and the following rules of section 24A(g), shall
6	apply for purposes of this section:
7	"(A) Paragraph (4) (relating to identifica-
8	tion requirement).
9	"(B) Paragraph (5) (relating to adjust-
10	ment for certain scholarships).
11	"(C) Paragraph (6) (relating to no benefit
12	for married individuals filing separate returns).
13	"(D) Paragraph (7) (relating to non-
14	resident aliens).
15	"(3) Regulations.—The Secretary may pre-
16	scribe such regulations as may be necessary or ap-
17	propriate to carry out this section."
18	(b) DEDUCTION ALLOWED IN COMPUTING AD-
19	JUSTED GROSS INCOME.—Section 62(a) is amended by in-
20	serting after paragraph (16) the following new paragraph:
21	"(17) Higher education tuition and
22	FEES.—The deduction allowed by section 221."
23	(c) Conforming Amendment.—The table of sec-
24	tions for part VII of subchapter B of chapter 1 is amended
25	by striking the item relating to section 221 and inserting:

"Sec. 221. Higher education tuition and fees.

"Sec. 222. Cross reference."

(d) Effective Date; Sunset.—

(1) Purpose.—The President's budget produces balance in fiscal year 2002 under Office of Management and Budget assumptions, including the permanent changes in law providing tax reduction set forth in the preceding portions of this section. The President's budget also includes a mechanism to guarantee balance under Congressional Budget Office assumptions. As a part of that mechanism, the following provision sunsetting the tax reduction is included, as well as specific expedited procedures for reinstatement of the reduction to the extent that Office of Management and Budget assumptions prove correct.

(2) The amendments made by this section shall apply to expenses paid after December 31, 1996 (in taxable years ending after such date), for education furnished in academic periods beginning after June 30, 1997, except that no deduction shall be allowed under section 221 of the Internal Revenue Code of 1986 for taxable years beginning after December 31, 2000.

1	TREATMENT OF CANCELLATION OF CERTAIN STUDENT
2	LOANS
3	Sec. 104. (a) Certain Direct Student Loans
4	THE REPAYMENT OF WHICH IS INCOME CONTINGENT.—
5	Paragraph (1) of section 108(f) is amended by striking
6	"any student loan if" and all that follows and inserting
7	"any student loan if—
8	"(A) such discharge was pursuant to a
9	provision of such loan under which all or part
10	of the indebtedness of the individual would be
11	discharged if the individual worked for a certain
12	period of time in certain professions for any of
13	a broad class of employers, or
14	"(B) in the case of a loan made under part
15	D of title IV of the Higher Education Act of
16	1965 which has a repayment schedule estab-
17	lished under section $455(e)(4)$ of such Act (re-
18	lating to income contingent repayments), such
19	discharge is after the maximum repayment pe-
20	riod under such loan (as prescribed under such
21	part)."
22	(b) CERTAIN LOANS BY EXEMPT ORGANIZATIONS.—
23	(1) In General.—Paragraph (2) of section
24	108(f) (defining student loan) is amended by strik-
25	ing "or" at the end of subparagraphs (B) and (C)

1	and by striking subparagraph (D) and inserting the
2	following:
3	"(D) any organization described in section
4	501(c)(3) and exempt from tax under section
5	501(a), or
6	"(E) any educational organization de-
7	scribed in section 170(b)(1)(A)(ii) pursuant to
8	an agreement with any entity described in sub-
9	paragraph (A), (B), (C), or (D) under which
10	the funds from which the loan was made were
11	provided to such educational organization.
12	The term 'student loan' includes any loan made by
13	an organization described in subparagraph (D) to
14	refinance a loan meeting the requirements of the
15	preceding sentence."
16	(2) Exception for discharges on account
17	OF SERVICES PERFORMED FOR CERTAIN LEND-
18	ERS.—Subsection (f) of section 108 is amended by
19	adding at the end the following new paragraph:
20	"(3) Exception for discharges on ac-
21	COUNT OF SERVICES PERFORMED FOR CERTAIN
22	LENDERS.—Paragraph (1) shall not apply to the
23	discharge of a loan made by an organization de-
24	scribed in paragraph (2)(D) (or by an organization

described in paragraph (2)(E) from funds provided

1	by an organization described in paragraph (2)(D)) if
2	the discharge is on account of services performed for
3	either such organization."
4	(c) Effective Date.—The amendments made by
5	this section shall apply to discharges of indebtedness after
6	the date of the enactment of this Act.
7	EMPLOYER-PROVIDED EDUCATIONAL ASSISTANCE
8	PROGRAMS
9	Sec. 105. (a) Extension.—Subsection (d) of section
10	127 (relating to exclusion for educational assistance pro-
11	grams) is amended to read as follows:
12	"(d) TERMINATION.—This section shall not apply to
13	taxable years beginning after December 31, 2000."
14	(b) Repeal of Limitation on Graduate Edu-
15	CATION.—The last sentence of section 127(c)(1) is amend-
16	ed by striking ", and such term also does not include any
17	payment for, or the provision of any benefits with respect
18	to, any graduate level course of a kind normally taken by
19	an individual pursuing a program leading to a law, busi-
20	ness, medical, or other advanced academic or professional
21	degree".
22	(c) Effective Dates.—
23	(1) Extension.—The amendments made by
24	subsection (a) shall apply to taxable years beginning

25

after December 31, 1996.

- 1 (2) GRADUATE EDUCATION.—The amendment
 2 made by subsection (b) shall apply with respect to
 3 expenses relating to courses beginning after June
 4 30, 1996.
- (3) Expedited procedures.—The Secretary 6 of the Treasury shall establish expedited procedures 7 for the refund of any overpayment of taxes imposed 8 by the Internal Revenue Code of 1986 which is at-9 tributable to amounts excluded from gross income 10 during 1996 or 1997 under section 127 of such 11 Code, including procedures waiving the requirement 12 that an employer obtain an employee's signature 13 where the employer demonstrates to the satisfaction 14 of the Secretary that any refund collected by the em-15 ployer on behalf of the employee will be paid to the 16 employee.
- 17 SMALL BUSINESS EDUCATIONAL ASSISTANCE CREDIT
- 18 Sec. 106. (a) In General.—Subpart D of part IV
- 19 of subchapter A of chapter 1 (relating to business related
- 20 credits) is amended by adding at the end the following
- 21 new section:
- 22 "SEC. 45D. SMALL BUSINESS EDUCATIONAL ASSISTANCE
- 23 CREDIT.
- "(a) GENERAL RULE.—For purposes of section 38,
- 25 the small business educational assistance credit for any
- 26 taxable year is an amount equal to 10 percent of the quali-

1	fied educational assistance expenses of the taxpayer for
2	the taxable year.
3	"(b) Qualified Educational Assistance Ex-
4	PENSES.—For purposes of this section—
5	"(1) In general.—The term 'qualified edu-
6	cational assistance expenses' means any amount
7	paid or incurred by an eligible small employer for
8	educational assistance furnished to an employee of
9	the employer by a person other than such employer
10	(or an employee of such employer) under an edu-
11	cational assistance program described in section
12	127(b).
13	"(2) EDUCATIONAL ASSISTANCE.—The term
14	'educational assistance' has the meaning given such
15	term by section 127(c)(1) (determined without re-
16	gard to subparagraph (B) thereof).
17	"(3) Limitations.—
18	"(A) Dollar limitation per em-
19	PLOYEE.—The aggregate amount which may be
20	taken into account under paragraph (1) with
21	respect to any employee for any taxable year
22	shall not exceed \$5,250.
23	"(B) Payments to related persons.—
24	"(i) In general.—No amount shall
25	be taken into account under paragraph (1)

1	if such amount is to be paid to a related
2	person with respect to the employer.
3	"(ii) Related Person.—For pur-
4	poses of this subparagraph, a person shall
5	be related to the employer if—
6	"(I) such person is a 5-percent
7	owner (within the meaning of section
8	416(i)(1)(B)(i)) of the employer, or
9	"(II) such person bears a rela-
10	tionship to the employer or such a 5-
11	percent owner which is described in
12	section $267(b)$ or $707(b)(1)$.
13	"(C) Trade or business.—No amount
14	shall be taken into account under paragraph (1)
15	unless it is incurred in the active conduct of a
16	trade or business by the taxpayer.
17	"(c) Eligible Small Employer.—For purposes of
18	this section—
19	"(1) IN GENERAL.—A taxpayer shall be treated
20	as an eligible small employer for any taxable year if
21	the average annual gross receipts of the taxpayer for
22	the 3-taxable year period ending with the preceding
23	taxable year are \$10,000,000 or less.
24	"(2) Special rules.—Section 448(c)(3) shall
25	apply for purposes of this subsection.

1	"(d) Definitions and Special Rules.—For pur-
2	poses of this section—
3	"(1) Definitions.—The terms 'employee' and
4	'employer' have the meanings given such terms by
5	paragraphs (2) and (3) of section 127(c), respec-
6	tively.
7	"(2) Aggregation.—
8	"(A) In general.—All persons treated as
9	a single employer under subsection (a) or (b) of
10	section 52 or subsection (m) or (o) of section
11	414 shall be treated as a single employer.
12	"(B) Allocation of Credit.—The credit
13	(if any) determined under this section with re-
14	spect to each person described in subparagraph
15	(A) shall be its proportionate share of the quali-
16	fied educational assistance expenses giving rise
17	to such credit.
18	"(3) Short taxable years.—For any taxable
19	year having less than 12 months, the credit deter-
20	mined under this section shall be multiplied by a
21	fraction, the numerator of which is the number of
22	days in the taxable year and the denominator of
23	which is 365.

1	"(4) Disallowance of Deduction.—For dis-
2	allowance of deduction for expenses for which credit
3	allowable, see section 280C(d).
4	"(e) Termination.—This section shall not apply to
5	qualified educational assistance expenses incurred in tax-
6	able years beginning after December 31, 2000."
7	(b) Disallowance of Deductions.—Section 280C
8	(relating to certain expenses for which credits are allow-
9	able) is amended by adding at the end the following new
10	subsection:
11	"(d) Credit for Small Business Educational
12	Assistance Expenses.—
13	"(1) In general.—No deduction shall be al-
14	lowed for that portion of the qualified educational
15	assistance expenses (as defined in section 45D(b))
16	otherwise allowable as a deduction for the taxable
17	year which is equal to the amount of the credit de-
18	termined for such taxable year under section 45D.
19	"(2) Election of reduced credit.—
20	"(A) In General.—In the case of any
21	taxable year for which an election is made
22	under this paragraph—
23	"(i) paragraph (1) shall not apply,
24	and

1	"(ii) the amount of the credit under
2	section 45D(a) shall be the amount deter-
3	mined under subparagraph (B).
4	"(B) Amount of Reduced Credit.—The
5	amount of the credit determined under this sub-
6	paragraph for any taxable year shall be the
7	amount equal to the excess of—
8	"(i) the amount of credit determined
9	under section 45D(a) without regard to
10	this paragraph, over
11	"(ii) the product of—
12	"(I) the amount described in
13	clause (i), and
14	"(II) the maximum rate of tax
15	under section $11(b)(1)$.
16	"(C) Election.—An election under this
17	paragraph for any taxable year shall be made
18	not later than the time for filing the return of
19	tax for such year (including extensions), shall
20	be made on such return, and shall be made in
21	such manner as the Secretary may prescribe.
22	Such an election, once made, shall be irrev-
23	ocable.

1	"(3) Controlled Groups.—Paragraph (3) of
2	subsection (b) shall apply for purposes of this sub-
3	section."
4	(c) General Business Credit.—Subsection (b) of
5	section 38 (relating to general business credit) is amended
6	by striking "plus" at the end of paragraph (11), by strik-
7	ing the period at the end of paragraph (12) and inserting
8	", plus", and by adding at the end the following new para-
9	graph:
10	"(13) the small business educational assistance
11	credit determined under section 45D(a)."
12	(d) Conforming Amendments.—
13	(1) No carryback.—Subsection (d) of section
14	39 (relating to carryback and carryforward of un-
15	used credits) is amended by adding at the end the
16	following new paragraph:
17	"(8) No carryback of section 45d credit
18	BEFORE ENACTMENT.—No portion of the unused
19	business credit for any taxable year which is attrib-
20	utable to the credit determined under section 45D
21	may be carried back to a taxable year ending before
22	the date of the enactment of section 45D."
23	(2) The table of sections for Subpart D of such
24	part IV is amended by adding at the end the follow-
25	ing new item:

1	(e) Effective Date.—The amendments made by
2	this section shall apply to education and training fur-
3	nished in taxable years beginning after December 31
4	1997.
5	TITLE II—STUDENT FINANCIAL AID
6	PROVISIONS
7	SHORT TITLE; REFERENCES
8	SEC. 201. (a) SHORT TITLE.—This title may be cited
9	as the "Student Financial Aid Improvements Act of
10	1997".
11	(b) References.—References in this title to "the
12	Act" shall refer to the Higher Education Act of 1965 (20
13	U.S.C. 1001 et seq.).
14	PART A—PELL GRANTS
15	PELL GRANT MAXIMUM AWARD
16	Sec. 211. Section 401(b)(2)(A) of the Act is amend-
17	ed by adding at the end thereof the following: "Except
18	as otherwise provided in this section, in no case shall the
19	maximum basic grant be less than \$3,000.".
20	PART B—STUDENT LOAN PROVISIONS
21	MANAGEMENT AND RECOVERY OF RESERVES
22	Sec. 221. (a) Section 422 of the Act is amended—
23	(1) by amending subsection $(g)(1)$ to read as
24	follows:

1	"(1) Authority to recover funds.—(A)
2	Notwithstanding any other provision of law, the re-
3	serve funds of the guaranty agencies, and any assets
4	purchased or developed with such reserve funds, re-
5	gardless of who holds or controls the reserves or as-
6	sets, shall remain the property of the United States.
7	"(B) The Secretary may direct the guaranty
8	agency to require the return, to the guaranty agency
9	or to the Secretary, of any reserve funds or assets
10	held by, or under the control of, any other entity,
11	that the Secretary determines are required—
12	"(i) to pay the program expenses and con-
13	tingent liabilities of the guaranty agency;
14	"(ii) to satisfy the guaranty agency's re-
15	quirements under subsection (h); or
16	"(iii) for the orderly termination of the
17	guaranty agency's operations and the liquida-
18	tion of its assets.
19	"(C) The Secretary may direct a guaranty
20	agency, or such agency's officers or directors, to
21	cease any activity involving expenditure, use, or
22	transfer of the guaranty agency's reserve funds or
23	assets that the Secretary determines is a
24	misapplication, misuse, or improper expenditure of

such funds or assets."; and

- 1 (2) by adding after subsection (g) the following 2 new subsections:
- 3 "(h) RECALL OF RESERVES IN FISCAL YEARS 1997
- 4 Through 2002; Limitations on Use of Reserve
- 5 Funds and Assets.—(1)(A) Notwithstanding any other
- 6 provision of law, the Secretary shall, except as otherwise
- 7 provided in this subsection, recall from the reserve funds
- 8 held by guaranty agencies (which for purposes of this sub-
- 9 section shall include any reserve funds held by, or under
- 10 the control of, any other entity) not less than—
- "(i) \$731,000,000 in fiscal year 1998;
- "(ii) \$127,000,000 in fiscal year 1999;
- 13 "(iii) \$186,000,000 in each of the fiscal years
- 14 2000 and 2001; and
- 15 "(iv) \$1,271,000,000 in fiscal year 2002.
- 16 "(B) Funds returned to the Secretary under this sub-
- 17 section shall be deposited in the Treasury.
- 18 "(C) The Secretary shall require each guaranty agen-
- 19 cy to return reserve funds under subparagraph (A) based
- 20 on its proportionate share, as determined by the Sec-
- 21 retary, of all reserve funds held by guaranty agencies as
- 22 of September 30, 1996.
- 23 "(2)(A) Within 45 days of enactment of this sub-
- 24 section, all reserve funds held by a guaranty agency that
- 25 have not yet been recalled by the Secretary under para-

- 1 graph (1) shall be transferred by the guaranty agency to
- 2 a restricted account (of a type specified by the Secretary)
- 3 established by the guaranty agency, and be invested in
- 4 United States Government securities specified by the Sec-
- 5 retary. The manner and timeframe in which reserve funds
- 6 so invested are recalled shall be specified by the Secretary,
- 7 consistent with the requirements of this subsection. Ex-
- 8 cept as described in subparagraph (B), the guaranty agen-
- 9 cy shall not use the reserve funds in such account, which
- 10 shall include the earnings thereon, for any purpose with-
- 11 out the express permission of the Secretary.
- 12 "(B)(i) In order to assist guaranty agencies in meet-
- 13 ing program expenses, the Secretary shall permit the use
- 14 of not more than an aggregate of \$350,000,000 of the
- 15 reserve funds held in the restricted accounts described in
- 16 subparagraph (A) by guaranty agencies with agreements
- 17 under section 428(c), as working capital to be used for
- 18 such purposes as the Secretary may specify. The Secretary
- 19 shall specify the amount of reserve funds in each guaranty
- 20 agency's restricted account that may be used as working
- 21 capital, based on the guaranty agency's proportionate
- 22 share of all borrower accounts outstanding on September
- 23 30, 1996. The guaranty agency shall repay such amount
- 24 to its restricted account (or returned to the Treasury, if
- 25 so directed by the Secretary) by no later than September

1	30, 2002, or the date on which such agency's agreement
2	under section 428(c) ends (through resignation, expira-
3	tion, or termination), whichever is earlier.
4	"(ii) The guaranty agency may use the earnings from
5	its restricted account for fiscal year 1998 to assist in
6	meeting its operational expenses for such year.
7	"(C) Non-liquid reserve fund assets, such as build-
8	ings and equipment purchased or developed by the guar-
9	anty agency with reserve funds, and any liquid assets re-
10	maining in a guaranty agency's restricted account after
11	the recalls in paragraph (1)(A), shall—
12	"(i) remain the property of the United States;
13	"(ii) be used only for such purposes as the Sec-
14	retary determines are appropriate; and
15	"(iii) be subject to recall by the Secretary no
16	later than the date on which such agency's agree-
17	ment under section 428(c) ends (through resigna-
18	tion, expiration, or termination, as the case may
19	be).".
20	REPAYMENT TERMS
21	Sec. 222. (a) Section 427 of the Act is amended—
22	(1) in subsection (a)(2)—
23	(A) in subparagraph (B), in the matter
24	preceding clause (i), by striking "over a period"
25	through "nor more than 10 years" and insert-

1	ing "in accordance with the repayment plan se-
2	lected under subsection (d),";
3	(B) in subparagraph (C), at the end of the
4	subparagraph, by striking out "the 10-year pe-
5	riod described in subparagraph (B);" and in-
6	serting the following: "the length of the repay-
7	ment period under a repayment plan described
8	in subsection (d);";
9	(C) by striking subparagraph (F);
10	(D) by redesignating subparagraphs (G),
11	(H), and (I) as subparagraphs (F), (G), and
12	(H), respectively; and
13	(E) in subparagraph (G) (as redesignated
14	by subparagraph (D)), by striking "the option"
15	through the end of the subparagraph and in-
16	serting "the repayment options described in
17	subsection (d); and";
18	(2) in subsection (c), by striking "in subsection
19	(a)(2)(H)," and inserting the following: "by a repay-
20	ment plan selected by the borrower under subpara-
21	graph (C) or (D) of subsection (d)(1),"; and
22	(3) by adding after subsection (c) the following
23	new subsection:
24	"(d) Repayment Plans.—

l	(1) DESIGN AND SELECTION.—In accordance
2	with regulations of the Secretary, the lender shall
3	offer a borrower of a loan made under this part the
4	plans described in this subsection for repayment of
5	such loan, including principal and interest thereon.
6	No plan may require a borrower to repay a loan in
7	less than five years. The borrower may choose
8	from—

- "(A) a standard repayment plan, with a fixed annual repayment amount paid over a fixed period of time, not to exceed ten years;
- "(B) an extended repayment plan, with a fixed annual repayment amount paid over an extended period of time, not to exceed 30 years, except that the borrower shall repay annually a minimum amount determined in accordance with subsection (c);
- "(C) a graduated repayment plan, with annual repayment amounts established at 2 or more graduated levels and paid over an extended period of time, not to exceed 30 years, except that the borrower's scheduled payments shall not be less than 50 percent, nor more than 150 percent, of what the amortized payment on the amount owed would be if the loan

1	were repaid under the standard repayment
2	plan; and
3	"(D) an income-sensitive repayment plan,
4	with income-sensitive repayment amounts paid
5	over a fixed period of time, not to exceed ten
6	years.
7	"(2) Lender selection of option if bor-
8	ROWER DOES NOT SELECT.—If a borrower of a loan
9	made under this part does not select a repayment
10	plan described in paragraph (1), the lender shall
11	provide the borrower with a repayment plan de-
12	scribed in paragraph (1)(A).
13	"(3) Changes in Selections.—The borrower
14	of a loan made under this part may change the bor-
15	rower's selection of a repayment plan under para-
16	graph (1), or the lender's selection of a plan for the
17	borrower under paragraph (2), as the case may be,
18	under such conditions as may be prescribed by the
19	Secretary in regulation.
20	"(4) Acceleration Permitted.—Under any
21	of the plans described in this subsection, the bor-
22	rower shall be entitled to accelerate, without penalty,
23	repayment on the borrower's loans under this part.".
24	(b) Section 428(b) of the Act is amended—
25	(1) in paragraph (1)—

1	(A) in subparagraph (D), by striking
2	clauses (i) and (ii) and the clause designation
3	"(iii)";
4	(B) in subparagraph (E)—
5	(i) in clause (i)—
6	(I) by striking "or section
7	428A," and inserting "or section
8	428H,"; and
9	(II) by striking "the option"
10	through the end of the clause and in-
11	serting "the repayment options de-
12	scribed in paragraph (9); and"; and
13	(ii) in clause (ii)—
14	(I) by striking "over a period"
15	through "nor more than 10 years"
16	and inserting "in accordance with the
17	repayment plan selected under para-
18	graph (9), and"; and
19	(II) by striking "of this sub-
20	section;" at the end of clause (ii) and
21	inserting a semicolon; and
22	(C) in subparagraph (L)(i), by inserting
23	after the clause designation the following: "ex-
24	cept as otherwise provided by a repayment plan

1	selected by the borrower under paragraph
2	(9)(A)(iii) or (iv),"; and
3	(2) by adding after paragraph (8) the following
4	new paragraph:
5	"(9) Repayment plans.—
6	(A) Design and Selection.—In accord-
7	ance with regulations of the Secretary, the lend-
8	er shall offer a borrower of a loan made under
9	this part the plans described in this subpara-
10	graph for repayment of such loan, including
11	principal and interest thereon. No plan may re-
12	quire a borrower to repay a loan in less than
13	five years. The borrower may choose from—
14	"(i) a standard repayment plan, with
15	a fixed annual repayment amount paid
16	over a fixed period of time, not to exceed
17	ten years;
18	"(ii) an extended repayment plan,
19	with a fixed annual repayment amount
20	paid over an extended period of time, not
21	to exceed 30 years, except that the bor-
22	rower shall repay annually a minimum
23	amount determined in accordance with
24	paragraph $(2)(L)$;

1	"(iii) a graduated repayment plan,
2	with annual repayment amounts estab-
3	lished at 2 or more graduated levels and
4	paid over an extended period of time, not
5	to exceed 30 years, except that the borrow-
6	er's scheduled payments shall not be less
7	than 50 percent, nor more than 150 per-
8	cent, of what the amortized payment on
9	the amount owed would be if the loan were
10	repaid under the standard repayment plan;
11	and
12	"(iv) an income-sensitive repayment
13	plan, with income-sensitive repayment
14	amounts paid over a fixed period of time,
15	not to exceed ten years.
16	"(B) Lender selection of option if
17	BORROWER DOES NOT SELECT.—If a borrower
18	of a loan made under this part does not select
19	a repayment plan described in subparagraph
20	(A), the lender shall provide the borrower with
21	a repayment plan described in subparagraph
22	(A)(i).
23	"(C) CHANGES IN SELECTIONS.—The bor-
24	rower of a loan made under this part may
25	change the borrower's selection of a repayment

1	plan under subparagraph (A), or the lender's
2	selection of a plan for the borrower under sub-
3	paragraph (B), as the case may be, under such
4	conditions as may be prescribed by the Sec-
5	retary in regulation.
6	"(D) Acceleration Permitted.—Under
7	any of the plans described in this paragraph
8	the borrower shall be entitled to accelerate
9	without penalty, repayment on the borrower's
10	loans under this part.
11	"(E) Comparable ffel and direct
12	LOAN REPAYMENT PLANS.—The Secretary shall
13	ensure that the repayment plans offered to bor-
14	rowers under this part are comparable, to the
15	extent practicable and not otherwise provided in
16	statute, to the repayment plans offered under
17	part D.".
18	(c) Section 428C of the Act is amended—
19	(1) in subsection (b)(3)(F), by striking "alter-
20	native"; and
21	(2) in subsection (c)—
22	(A) by amending paragraph (2) to read as
23	follows:
24	"(2) Repayment plans.—

1	(A) Design and Selection.—In accord-
2	ance with regulations of the Secretary, the lend-
3	er shall offer a borrower of a loan made under
4	this section the plans described in this para-
5	graph for repayment of such loan, including
6	principal and interest thereon. No plan may re-
7	quire a borrower to repay a loan in less than
8	five years. The borrower may choose from—
9	"(i) a standard repayment plan, with
10	a fixed annual repayment amount paid
11	over a fixed period of time, not to exceed
12	ten years;
13	"(ii) an extended repayment plan,
14	with a fixed annual repayment amount
15	paid over an extended period of time, not
16	to exceed 30 years, except that the bor-
17	rower shall repay annually a minimum
18	amount determined in accordance with
19	paragraph (3);
20	"(iii) a graduated repayment plan,
21	with annual repayment amounts estab-
22	lished at 2 or more graduated levels and
23	paid over an extended period of time, not
24	to exceed 30 years, except that the borrow-
25	er's scheduled payments shall not be less

1	than 50 percent, nor more than 150 per-
2	cent, of what the amortized payment on
3	the amount owed would be if the loan were
4	repaid under the standard repayment plan;
5	and
6	"(iv) an income-sensitive repayment
7	plan, with income-sensitive repayment
8	amounts paid over a fixed period of time,
9	not to exceed ten years.
10	"(B) Lender selection of option if
11	BORROWER DOES NOT SELECT.—If a borrower
12	of a loan made under this section does not se-
13	lect a repayment plan described in subpara-
14	graph (A), the lender shall provide the borrower
15	with a repayment plan described in subpara-
16	graph (A)(i).
17	"(C) Changes in selections.—The bor-
18	rower of a loan made under this section may
19	change the borrower's selection of a repayment
20	plan under subparagraph (A), or the lender's
21	selection of a plan for the borrower under sub-
22	paragraph (B), as the case may be, under such
23	conditions as may be prescribed by the Sec-
24	retary in regulation.".

(d) Section 455(d) of the Act is amended—

1	(1) in paragraph (1)—
2	(A) in subparagraph (B), by inserting after
3	"an extended period of time," the following:
4	"not to exceed 30 years,"; and
5	(B) in subparagraph (C), by striking "a
6	fixed or extended period of time," and inserting
7	the following: "an extended period of time, not
8	to exceed 30 years,"; and
9	(2) in paragraph (2), by striking "subpara-
10	graph (A), (B), or (C) of paragraph (1)." and in-
11	serting "paragraph (1)(A).".
12	INTEREST RATES
13	Sec. 223. (a) Section 427A of the Act is amended—
14	(1) in subsection $(g)(2)$ —
15	(A) by inserting after the paragraph head-
16	ing the subparagraph designation "(A)";
17	(B) by redesignating subparagraphs (A)
18	and (B) as clauses (i) and (ii), respectively;
19	(C) by striking "paragraph (1)," and in-
20	serting "paragraph (1), and except as provided
21	in subparagraph (B),"; and
22	(D) by adding after subparagraph (A) (as
23	redesignated by subparagraph (A)) the follow-
24	ing new subparagraph:
25	"(B) In the case of loans made or insured
26	under section 428 or 428H for which the first

1	disbursement is made on or after October 1,
2	1997, for purposes of paragraph (1), the rate
3	determined under this paragraph shall, during
4	any 12-month period beginning on July 1 and
5	ending on June 30, be determined on the pre-
6	ceding June 1 and be equal to the bond equiva-
7	lent rate of the securities with a comparable
8	maturity, as established by the Secretary, ex-
9	cept that such rate shall not exceed 8.25 per-
10	cent.";
11	(2) in subsection (h)—
12	(A) in the heading thereof, by striking
13	"July 1, 1998.—" and inserting "October 1,
14	1997.—";
15	(B) in paragraph (1)—
16	(i) by striking "(f), and (g)" and in-
17	serting "and (f),"; and
18	(ii) by striking "July 1, 1998," and
19	inserting "October 1, 1997,"; and
20	(C) in paragraph (2)—
21	(i) in the heading, by striking "July
22	1, 1998.—" and inserting "October 1,
23	1997.—"; and
24	(ii) by striking "July 1, 1998," and
25	inserting "October 1, 1997,"; and

1	(3) in subsection $(i)(7)(B)$, by adding at the
2	end the following: "Notwithstanding any other provi-
3	sion of law, the interest rate determined under this
4	subparagraph shall be used solely to determine the
5	rebate of excess interest required by this paragraph
6	and shall not be used to calculate or pay special al-
7	lowances under section 438".
8	(b) Section 455(b) of the Act is amended—
9	(1) in paragraph (2)(B)—
10	(A) by redesignating clauses (i) and (ii) as
11	subclauses (I) and (II), respectively;
12	(B) by inserting after the subparagraph
13	heading the clause designation "(i)";
14	(C) by striking "subparagraph (A)," and
15	inserting "subparagraph (A) and except as pro-
16	vided in clause (ii),"; and
17	(D) by adding after clause (i) (as redesig-
18	nated by subparagraph (B)) the following new
19	clause:
20	"(ii) In the case of Federal Direct
21	Stafford/Ford Loans or Federal Direct
22	Unsubsidized Stafford/Ford Loans for
23	which the first disbursement is made on or
24	after October 1, 1997, for purposes of sub-
25	paragraph (A), the rate determined under

1	this subparagraph shall, during any 12-
2	month period beginning on July 1 and
3	ending on June 30, be determined on the
4	preceding June 1 and be equal to the bond
5	equivalent rate of the securities with a
6	comparable maturity, as established by the
7	Secretary, except that such rate shall not
8	exceed 8.25 percent.";
9	(2) in paragraph (3)—
10	(A) by striking "and (2)," and inserting ",
11	and except as provided in paragraph (2),"; and
12	(B) by striking "made on or after July 1,
13	1998," and inserting "for which the first dis-
14	bursement is made on or after October 1,
15	1997,"; and
16	(3) in paragraph (4)(B), by striking "July 1,
17	1998," and inserting "October 1, 1997,".
18	LENDER AND HOLDER RISK SHARING
19	SEC. 224. Section 428(b)(1)(G) of the Act is amend-
20	ed by striking "not less than 98 percent" and inserting
21	"95 percent".
22	FEES AND INSURANCE PREMIUMS
23	Sec. 225. (a) Section 428(b)(1)(H) of the Act is
24	amended—
25	(1) by inserting the clause designation "(i)" fol-
26	lowing the subparagraph designation;

1	(2) by striking "the loan," and inserting "any
2	loan made under section 428 or 428B before July 1,
3	1998,"; and
4	(3) after clause (i) (as redesignated by para-
5	graph (1)), by adding "and" and the following new
6	clause:
7	"(ii) provides that no insurance pre-
8	miums shall be charged to the borrower of
9	any loan made under section 428 or 428B
10	on or after July 1, 1998;".
11	(b) Section 428H(h) of the Act is amended—
12	(1) by inserting the paragraph designation
13	"(1)" following the subsection heading;
14	(2) by striking "under this section" and insert-
15	ing "of a loan made under this section made before
16	July 1, 1998"; and
17	(3) by adding at the end of paragraph (1) (as
18	redesignated by paragraph (1)) the following new
19	paragraph:
20	"(2) No insurance premium may be charged to
21	the borrower on any loan made under this section
22	made on or after July 1, 1998.".
23	(d) Section 438(c) of the Act is amended—
24	(1) in paragraph (2), by striking "paragraph
25	(6)" and inserting "paragraphs (6) and (8)": and

1	(2) by adding after paragraph (7) the following
2	new paragraph:
3	"(8) Origination fee on subsidized loans
4	ON OR AFTER JULY 1, 1998.—In the case of any loan
5	made or insured under section 428 on or after July
6	1, 1998, paragraph (2) shall be applied by substitut-
7	ing '2.0 percent' for '3.0 percent'.".
8	(e) Section 455(c) of the Act is amended—
9	(1) by striking "The Secretary" and inserting
10	"(1) For loans made under this part before July 1,
11	1998, the Secretary";
12	(2) by striking "of a loan made under this
13	part"; and
14	(3) by adding at the end thereof the following
15	new paragraph:
16	"(2) For loans made under this part on or after
17	July 1, 1998, the Secretary shall charge the bor-
18	rower an origination fee of—
19	"(A) 2.0 percent of the principal amount
20	of the loan, in the case of Federal Direct Staf-
21	ford/Ford Loans; or
22	"(B) 3.0 percent of the principal amount
23	of the loan, in the case of Federal Direct
24	Unsubsidized Stafford/Ford Loans or Federal
25	Direct PLUS Loans.".

1	FUNCTIONS OF GUARANTY AGENCIES
2	Sec. 226. (a) Section 428 of the Act is further
3	amended—
4	(1) in subsection (a)—
5	(A) in paragraph (1)(B)—
6	(i) in the matter preceding clause (i),
7	by striking "which is insured" and insert-
8	ing "which, before October 1, 1997, is";
9	and
10	(ii) in clause (ii), by inserting "as in
11	effect the day before the day of enactment
12	of this section," after "subsection (b),";
13	and
14	(B) in paragraph (3)—
15	(i) by striking subparagraph (B); and
16	(ii) in subparagraph (A)—
17	(I) in clause (ii), by striking
18	"under any" through the end of the
19	clause and inserting a period;
20	(II) by striking the subparagraph
21	designation "(A)";
22	(III) by redesignating clauses (i)
23	and (ii) as subparagraphs (A) and
24	(B), respectively; and

1	(IV) by redesignating subclauses
2	(I) and (II) as clauses (i) and (ii), re-
3	spectively;
4	(2) in subsection (b)—
5	(A) by amending the heading to read
6	as follows: "Requirements To Qualify
7	Loans for Insurance and Interest Sub-
8	SIDIES.—";
9	(B) in paragraph (1)—
10	(i) by amending the heading to read
11	as follows: "Requirements.—";
12	(ii) by amending the matter preceding
13	subparagraph (A) to read as follows: "A
14	loan by an eligible lender shall be insurable
15	by the Secretary, and students who receive
16	such loans shall be entitled to have made
17	on their behalf the payments provided for
18	in subsection (a), under a program of stu-
19	dent loan insurance that—";
20	(iii) by amending subparagraph (K) to
21	read as follows:
22	"(K) provides that the holder of any such
23	loan will be required to submit to the Secretary,
24	at such time or times and in such manner as
25	the Secretary may prescribe, statements con-

1	taining such information as may be required by
2	regulation for the purpose of enabling the Sec-
3	retary to determine the amount of the payment
4	which must be made with respect to that loan;";
5	(iv) by amending subparagraph (O) to
6	read as follows:
7	"(O) provides that, if the sale, assignment,
8	or other transfer of a loan made under this part
9	to another holder will result in a change in the
10	identity of the party to whom the borrower
11	must send subsequent payments or direct any
12	communications concerning the loans, then—
13	"(i) the transferor and the transferee
14	shall be required, not later than 45 days
15	from the date the transferee acquires a le-
16	gally enforceable right to receive payment
17	from the borrower on such loan, either
18	jointly or separately to provide a notice to
19	the borrower of—
20	"(I) the sale, assignment, or
21	other transfer;
22	"(II) the identity of the trans-
23	feree;
24	"(III) the name and address of
25	the party to whom subsequent pay-

1	ments or communications must be
2	sent; and
3	"(IV) the telephone numbers of
4	both the transferor and the trans-
5	feree; and
6	"(ii) the transferee shall be required
7	to notify the Secretary, and, upon the re-
8	quest of an institution of higher education,
9	the Secretary shall notify the last such in-
10	stitution the student attended prior to the
11	beginning of the repayment period of any
12	loan made under this part, of—
13	"(I) any sale, assignment, or
14	other transfer of the loan; and
15	"(II) the address and telephone
16	number by which contact may be
17	made with the new holder concerning
18	repayment of the loan;
19	except that this subparagraph shall apply
20	only if the borrower is in the grace period
21	described in section 427(a)(2)(B) or
22	428(b)(7) or is in repayment status.";
23	(v) in subparagraph (Q), by striking
24	"guarantee" and "428A" and inserting
25	"insurance" and "428H", respectively;

1	(vi) by amending subparagraph (R) to
2	read as follows:
3	"(R) provides for the making of such re-
4	ports, in such form and containing such infor-
5	mation, including financial information, as the
6	Secretary may reasonably require to carry out
7	the Secretary's functions under this part and
8	protect the financial interest of the United
9	States, and for keeping such records and for af-
10	fording such access thereto as the Secretary
11	may find necessary to ensure the correctness
12	and verification of such reports;";
13	(vii) by amending subparagraph (S) to
14	read as follows:
15	"(S) provides that a lender shall pay a de-
16	fault prevention fee in accordance with sub-
17	section (g);"
18	(viii) in subparagraph (T)—
19	(I) in clause (i), by inserting ",
20	by the guaranty agency, in accordance
21	with regulations prescribed by the
22	Secretary," after "limitation"; and
23	(II) in clause (ii)—
24	(aa) in the matter preceding
25	subclause (I), by inserting ", in

1	accordance with regulations pre-
2	scribed by the Secretary," after
3	"institution";
4	(bb) by striking subclauses
5	(I) and (II); and
6	(cc) redesignating sub-
7	clauses (III), (IV), and (V) as
8	subclauses (I), (II), and (III), re-
9	spectively;
10	(ix) by amending subparagraph (U) to
11	read as follows:
12	"(U) provides—
13	"(i) for such additional criteria con-
14	cerning the eligibility of lenders described
15	in section 435(d)(1) as may be permitted
16	by the Secretary; and
17	"(ii) an assurance that the guaranty
18	agency will report to the Secretary con-
19	cerning changes in criteria under clause
20	(i), including any procedures in effect
21	under such program to take emergency ac-
22	tion, limit, suspend, or terminate lenders;
23	and"; and
24	(x) by striking subparagraphs (V),
25	(W), and (X) ;

1	(C) by amending paragraph (2) to read as
2	follows:
3	"(2) SKIP-TRACING REQUIREMENT.—In the

- case of a default claim based on an inability to locate the borrower, a lender shall certify to the Secretary, at the time of submission of the default claim, that diligent attempts have been made to locate the borrower through the use of reasonable skip-tracing techniques in accordance with regulations prescribed by the Secretary.";
 - (D) in paragraph (3)(B), by striking the parenthetical through the end of the subparagraph and inserting a period; and
 - (E) by striking out paragraph (5) and inserting in lieu thereof the following new paragraph:
- "(5) Compliance audits.—(A) Except as provided in subparagraph (B) or by the Single Audit Act Amendments of 1996, an eligible lender that originates or holds more than \$5,000,000 in loans made under this title during an annual audit period shall submit to the Secretary a compliance audit for that audit period which is conducted by a qualified, independent organization or person in accordance with the Government Auditing Standards issued by

1	the Comptroller General, and the regulations of the
2	Secretary.
3	"(B) The Secretary may permit a lender to sub-
4	mit the results of an audit conducted for other pur-
5	poses if the Secretary determines that such other
6	audit results provide the same information as re-
7	quired under subparagraph (A).";
8	(3) in subsection (c)—
9	(A) by amending the heading to read as
10	follows: "Agreements With Guaranty
11	AGENCIES.—";
12	(B) in paragraph (3)—
13	(i) in the matter preceding subpara-
14	graph (A), by striking "A guaranty agree-
15	ment" and inserting "An agreement be-
16	tween the Secretary and a guaranty agen-
17	cy'';
18	(ii) in the flush left language at the
19	end of the paragraph, by striking "Guar-
20	anty agencies" and inserting "The Sec-
21	retary"; and
22	(iii) by redesignating paragraph (3) as
23	paragraph (11);
24	(C) by striking paragraphs (1), (2), (4),
25	and (5);

- 1 (D) by inserting after the subsection head-2 ing the following new paragraphs: 3 "(1) AUTHORITY TO ENTER INTO AGREE-4 MENTS.—(A)(i) The Secretary may enter into an 5 agreement with a guaranty agency, under which the 6 Secretary shall insure loans made under this section 7 through the guaranty agency as the agent of the 8 Secretary. "(ii) Any guaranty agency that had an agree-9 10 ment with the Secretary under section 428(b) as of 11 the day before the date of enactment of the Student 12 Financial Aid Improvements Act of 1997 may enter 13 into an initial agreement with the Secretary under 14 this subsection. 15 16
 - "(iii) An agreement under this subsection shall be five years in duration, and may be renewed by the Secretary for successive five-year periods.
 - "(iv) The Secretary may terminate the agreement prior to its expiration in accordance with paragraph (9).
 - "(2) Effect on Prior Guaranty agree-MENTS AND LOAN INSURANCE BY GUARANTY AGEN-CIES.—(A) All guaranty agreements made under this subsection as it was in effect on the day before the date of enactment of the Student Financial Aid

18

19

20

21

22

23

24

1	Improvements Act of 1997 shall terminate not later
2	than 180 days after the date of enactment of that
3	Act.
4	"(B) Notwithstanding any other provision of
5	law—
6	"(i) to the extent that a guaranty agency
7	had insured loans under this part, loan insur-
8	ance by such guaranty agency that is outstand-
9	ing as of the date of the termination under sub-
10	paragraph (A) shall be replaced on such date by
11	loan insurance issued by the Secretary, and the
12	guaranty agency shall be relieved of any further
13	liability thereon;
14	"(ii) the Secretary's liability for any out-
15	standing liabilities of a guaranty agency (other
16	than outstanding loan insurance under this
17	part), shall not exceed the fair market value of
18	the unrestricted funds of the guaranty agency,
19	which shall consist of—
20	"(I) all accumulated earnings not oth-
21	erwise placed in a restricted account in ac-
22	cordance with section 422(h)(2)(A); and
23	"(II) any working capital that may be
24	provided under section 422(h)(2)(B); and

1	"(iii) for the first year after the date of en-
2	actment of the Student Financial Aid Improve-
3	ments Act of 1997, the Secretary may specify
4	such interim administrative measures as the
5	Secretary determines to be necessary for the ef-
6	ficient transfer of the loan insurance function,
7	and to carry out the purposes of this part.
8	"(3) Terms of agreement.—The agreement
9	between the Secretary and a guaranty agency shall
10	include, but not be limited to—
11	"(A) provisions regarding the responsibil-
12	ities of the guaranty agency for—
13	"(i) administering the issuance of in-
14	surance on loans made under this section
15	on behalf of the Secretary;
16	"(ii) monitoring insurance commit-
17	ments made under this section;
18	"(iii) default prevention activities;
19	"(iv) review of default claims made by
20	lenders;
21	"(v) payment of default claims;
22	"(vi) collection of defaulted loans;
23	"(vii) adoption of internal systems of
24	accounting and auditing that are accept-
25	able to the Secretary, and reporting the re-

1	sult thereof to the Secretary on a timely,
2	accurate, and auditable basis;
3	"(viii) timely and accurate collection
4	and reporting of such other data as the
5	Secretary may require to carry out the
6	purposes of the programs under this title;
7	"(ix) monitoring of institutions and
8	lenders participating in the program under
9	this part; and
10	"(x) such other program functions as
11	the Secretary may require of the guaranty
12	agency;
13	"(B) provisions regarding the fees the Sec-
14	retary shall pay to the guaranty agency under
15	the agreement, and other revenues that the
16	guaranty agency may receive thereunder, as de-
17	scribed in paragraphs (4) and (6);
18	"(C) provisions requiring the guaranty
19	agency to carry out its responsibilities under
20	the agreement in accordance with paragraph
21	(5);
22	"(D) provisions regarding the use, in ac-
23	cordance with paragraph (10), of net revenues
24	in excess of the guaranty agency's need for
25	working capital, as determined after compliance

1	with section 422(h), for such other activities in
2	support of postsecondary education as may be
3	agreed to by the Secretary and the guaranty
4	agency;
5	"(E) provisions regarding such other busi-
6	nesses, previously purchased or developed with
7	reserve funds, that relate to the program under
8	this part and in which the Secretary permits
9	the guaranty agency to engage (as determined
10	on a case-by-case basis);
11	"(F) provisions setting forth such adminis-
12	trative and fiscal procedures as may be nec-
13	essary to protect the United States from the
14	risk of unreasonable loss thereunder, and to en-
15	sure proper and efficient administration of the
16	loan insurance program;
17	"(G) provisions regarding the submission
18	of the results of audits of the guaranty agency
19	that are conducted—
20	"(i) at least annually;
21	"(ii) by a qualified, independent orga-
22	nization or person in accordance with the
23	standards established by the Comptroller
24	General for the audit of governmental or-
25	ganizations, programs, and functions; and

1	"(iii) in accordance with the regula-
2	tions of the Secretary;
3	"(H) provisions requiring the making of
4	such reports, in such form and containing such
5	information, including financial information, as
6	the Secretary may reasonably require to carry
7	out the Secretary's functions under this part
8	and to protect the Federal fiscal interest, and
9	for keeping such records and for affording such
10	access thereto as the Secretary may find nec-
11	essary or appropriate to ensure the correctness
12	and verification of such reports;
13	"(I) adequate assurances that the guar-
14	anty agency will not engage in any pattern or
15	practice which may result in a denial of a bor-
16	rower's access to loans under this part because
17	of the borrower's race, sex, color, religion, na-
18	tional origin, age, handicapped status, income,
19	attendance at a particular eligible institution,
20	length of the borrower's educational program,
21	or the borrower's academic year in school;
22	"(J) assurances that—
23	"(i) upon the request of an eligible in-
24	stitution, the guaranty agency shall, sub-
25	ject to clauses (ii) and (iii), furnish to the

1	institution information with respect to stu-
2	dents (including the names and addresses
3	of such students) who received loans made
4	or insured under this part for attendance
5	at the eligible institution and for whom
6	preclaims assistance activities have been
7	requested under subsection (l);
8	"(ii) the guaranty agency shall require
9	the payment by the institution of a reason-
10	able fee (as determined in accordance with
11	regulations prescribed by the Secretary)
12	for such information; and
13	"(iii) the institution may use such in-
14	formation only to remind students of their
15	obligation to repay student loans and may
16	not disseminate the information for any
17	other purpose; and
18	"(K) such other provisions as the Sec-
19	retary may determine to be necessary to protect
20	the United States from the risk of unreasonable
21	loss and to promote the purposes of this part.
22	"(4) Fees and other revenues.—(A)(i) The
23	Secretary shall pay to a guaranty agency with an
24	agreement under this subsection the following uni-
25	form fees:

1	"(I) a one-time issuance fee for each new
2	loan made under this part that is insured by
3	the Secretary through the guaranty agency; and
4	"(II) an annual maintenance fee for each
5	active borrower account.
6	"(ii) The fees described in clause (i) shall be
7	paid on a quarterly basis, from the funds available
8	under section 458(a), in such amount as the Sec-
9	retary determines, for all guaranty agencies with
10	agreements under this subsection.
11	"(B) A guaranty agency with an agreement
12	under this subsection also may receive revenues de-
13	rived from—
14	"(i) a default prevention fee paid by lend-
15	ers in accordance with subsection (g);
16	"(ii) the collection retention allowance
17	under paragraph (6);
18	"(iii) the interest earned on working cap-
19	ital provided under section 422(h);
20	"(iv) such other businesses, previously pur-
21	chased or developed with reserve funds, that re-
22	late to the program under this part and in
23	which the Secretary permits the guaranty agen-
24	cy to engage (as determined on a case-by-case
25	basis); and

- 1 "(v) such other fees as may be authorized 2 under this part.
 - "(5) Performance requirements.—(A) A guaranty agency with an agreement under this subsection shall carry out its responsibilities thereunder in accordance with such measurable performance-based standards as the Secretary may specify, and shall submit timely and accurate data to the Secretary in support of its performance.
 - "(B) The Secretary shall apply the performance standards uniformly to guaranty agencies with agreements under this subsection.
 - "(C) The Secretary shall assess the performance of each guaranty agency on the basis of the audits required under paragraph (3)(G), and shall compare such guaranty agency's performance against the performance of other such guaranty agencies and publicly disseminate such comparison.
 - "(D) The Secretary may impose a fine, in accordance with the terms of the agreement, on a guaranty agency that fails to achieve a specified level of performance on one or more performance standards. If the guaranty agency's failure to achieve such performance level results in a financial

1	loss to the United States, the guaranty agency shall
2	indemnify the Secretary for such loss.";
3	(E) by amending paragraph (6) to read as
4	follows:
5	"(6) Collection retention allowance.—
6	(A) If, after the Secretary has paid a claim on a
7	loan made under this title, any payments are made
8	in discharge of the obligation incurred by the bor-
9	rower with respect to such loan (including any pay-
10	ments of interest accruing on such loan after the
11	payment of the default claim by the Secretary),
12	there shall be paid over to the Secretary that portion
13	of the payments remaining after the guaranty agen-
14	cy with which the Secretary has an agreement under
15	this subsection has deducted from such payments an
16	amount for costs related to the student loan insur-
17	ance program that—
18	"(i) shall be specified by the Secretary on
19	the basis of the Secretary's review of payments
20	for similar services in a competitive environ-
21	ment; and
22	"(ii) in no case shall exceed 18.5 percent
23	of such payments (subject to subparagraph
24	(B)).

"(B) If, after the Secretary has paid a claim on a loan made under this title, and the liability on such loan is discharged by payment of the proceeds of a consolidation loan under this part or under part D, the guaranty agency may not deduct the amount specified in subparagraph (A), but may charge the borrower an amount specified by the Secretary and not to exceed 18.5% of the principal amount of the defaulted loan at the time of consolidation, to defray the guaranty agency's collection costs on the defaulted loan to be consolidated.";

(F) by amending paragraph (7) to read as follows:

"(7) Secretary authorized to renew or make alternate agreements.—Notwithstanding any other provision of law, once the initial agreement with a guaranty agency entered into after the date of enactment of the Student Financial Aid Improvements Act of 1997 has ended (through its expiration, the termination of the guaranty agency agreement by the Secretary in accordance with paragraph (9), or the resignation of the guaranty agency, as the case may be), the Secretary, in his discretion, may enter into—

1	"(A) another agreement with the guaranty
2	agency;
3	"(B) an alternate agreement under which
4	the functions previously performed by the guar-
5	anty agency shall be performed by another
6	State or private nonprofit agency with which
7	the Secretary has an agreement under this sub-
8	section; or
9	"(C) a contract under section 428E.";
10	(G) by amending paragraph (9) to read as
11	follows:
12	"(9) Termination of guaranty agency
13	AGREEMENTS.—(A) A guaranty agency's agreement
14	under this subsection may be ended in advance of its
15	expiration date in accordance with subparagraph (B)
16	or (C). If its agreement is so ended, the guaranty
17	agency shall immediately—
18	"(i) cease to be an agent of the Secretary
19	for purposes of the program under this part;
20	and
21	"(ii) surrender all remaining liquid and
22	non-liquid reserve funds, and assets purchased
23	or developed with reserve funds, still held by
24	the guaranty agency (including reserves held
25	by, or under the control of, any other entity) to

1	the Secretary or the Secretary's designated
2	agent.
3	"(B) A guaranty agency's agreement under this
4	subsection shall be void, and the Secretary shall im-
5	mediately so notify such guaranty agency, if—
6	"(i) the guaranty agency fails to comply in
7	a timely manner with the recall of reserve re-
8	quirements of section 422(h);
9	"(ii) the guaranty agency fails to increase
10	the amount of funds in its unrestricted account
11	(as measured by comparing the amount of
12	funds in such account at the beginning and end
13	of a year) for each of two years (that may or
14	may not be consecutive) in the five year period
15	of the agreement under this subsection;
16	"(iii) any other agreement that the guar-
17	anty agency has with the Secretary is termi-
18	nated;
19	"(iv) the guaranty agency becomes insol-
20	vent or declares bankruptcy; or
21	"(v) there is any legal impediment to the
22	guaranty agency substantially performing its re-
23	sponsibilities under the agreement.
24	"(C) The Secretary shall, after notice and op-
25	portunity for a hearing, terminate a guaranty agen-

cy that has substantially failed to achieve an acceptable level of performance under its agreement with the Secretary. A substantial performance failure under this subparagraph may include the existence of material internal control weaknesses relating to data quality in the guaranty agency's audits for each of two years (that may or may not be consecutive) in the five year period of the agreement under this subsection.

- "(D) Notwithstanding any other provision of Federal or State law, if the Secretary has terminated or is seeking to terminate a guaranty agency's agreement in advance of its expiration date—
 - "(i) no State court may issue any order affecting the Secretary's actions with respect to such guaranty agency;
 - "(ii) any contract with respect to the administration of reserve funds held by a guaranty agency, or the administration of any assets purchased or developed with the reserve funds of the guaranty agency, that is entered into or extended by the guaranty agency, or any other party on behalf of or with the concurrence of the guaranty agency, after the date of enactment of the Student Financial Aid Improve-

1	ments Act of 1997 shall provide that the con-
2	tract is terminable by the Secretary upon 30
3	days notice to the contracting parties if the
4	Secretary determines that such contract in-
5	cludes an impermissible transfer of the reserve
6	funds or assets, or is otherwise inconsistent
7	with the terms or purposes of this section; and
8	"(iii) no provision of State law shall apply
9	to the actions of the Secretary in terminating
10	the operations of a guaranty agency."; and
11	(H) by adding after paragraph (9) the fol-
12	lowing new paragraph:
13	"(10) Use of surplus funds.—(A) A guar-
14	anty agency with an agreement under this sub-
15	section may retain the amount determined in accord-
16	ance with subparagraph (B) for activities in support
17	of postsecondary education that are approved by the
18	Secretary."
19	"(B)(i) A guaranty agency may retain 50 per-
20	cent of its net revenues for fiscal year 1998 in ex-
21	cess of the guaranty agency's need for working cap-
22	ital for such year, as determined after compliance
23	with section 422(h), for approved activities.

"(ii) A guaranty agency may retain for ap-1 2 proved activities for fiscal year 1999 and succeeding fiscal years the lesser of— 3 "(I) 50 percent of its net revenues for such 4 year in excess of its need for working capital, 5 as determined after compliance with section 6 7 422(h); or 8 "(II) the amount of its net revenues for 9 such year in excess of its need for working cap-10 ital, as determined after compliance with sec-11 tion 422(h), that is equal to a uniform percent-12 age, established annually by the Secretary, of 13 federal revenues received by the guaranty agen-14 cy for the preceding year. In determining such 15 percentage, the Secretary shall take into ac-16 count all guaranty agencies' revenues and costs 17 for the preceding year to determine an adequate 18 level of economic incentive for guaranty agen-19 cies to maximize their efficiency."; 20 (4) by amending subsection (g) to read as fol-21 lows: 22 "(g) Default Prevention Fee Paid by Lend-23 ERS.—(1) An eligible lender shall pay a guaranty agency,

to which such lender referred a delinquent loan, a default

prevention fee of not to exceed \$100 per borrower account

```
1 if the guaranty agency succeeds in bringing such loan into
 2
    current repayment status.
 3
        "(2) The Secretary shall prescribe in regulations the
    circumstances in which a lender may obtain a refund of
 5
    a default prevention fee if the borrower of a loan on which
    such fee was paid subsequently defaults on such loan.";
 7
    and
 8
             (5) in subsection (l)—
 9
                  (A) in paragraph (1), by striking the para-
10
             graph designation and the paragraph heading;
11
             and
12
                  (B) by striking paragraph (2).
13
        (b) Section 435(j) of the Act is amended by striking
    "section 428(b)." and inserting "section 428(c)."
14
15
         REPEAL OF STATE SHARE OF DEFAULT COSTS
16
        SEC. 227. Section 428 of the Act is further amended
    by striking subsection (n).
17
18
                     CONSOLIDATION LOANS
19
        SEC. 228. (a) Section 428C of the Act is further
20
    amended—
21
             (1) in subsection (a)(3)—
                  (A) in subparagraph (A), by inserting "in
22
             an in-school period," after "for a consolidation
23
24
             loan is"; and
25
                  (B) in subparagraph (B), by amending
26
             clause (i) to read as follows:
```

1	"(i) Eligible student loans received by the
2	eligible borrower may be added to a consolida-
3	tion loan during the 180-day period following
4	the making of such consolidation loan.";
5	(2) in subsection (b)(4)(C), by amending clause
6	(ii) to read as follows:
7	"(ii) provides that interest shall accrue and
8	be paid—
9	"(I) by the Secretary, in the case of
10	a consolidation loan made before October
11	1, 1997 that consolidated only Federal
12	Stafford Loans for which the student bor-
13	rower received an interest subsidy under
14	section 428;
15	"(II) by the Secretary, in the case of
16	a consolidation loan made on or after Oc-
17	tober 1, 1997, except that the Secretary
18	shall pay such interest only on that portion
19	of the loan that repays Federal Stafford
20	Loans for which the student borrower re-
21	ceived an interest subsidy under section
22	428; and
23	"(III) by the borrower, or capitalized,
24	in the case of a consolidation loan, or nor-

1	tion thereof, other than one described in
2	subclause (I) or (II);"; and
3	(3) in subsection (c)—
4	(A) in paragraph (1)—
5	(i) in subparagraph (A), by striking
6	"subparagraph (B) or (C)." and inserting
7	"subparagraph (B), (C), (D), or (E), and
8	subject to subparagraph (F).";
9	(ii) in subparagraph (C), by striking
10	"after July 1, 1994," and inserting "after
11	July 1, 1994 and before October 1,
12	1997,"; and
13	(iii) by adding after subparagraph (C)
14	the following new subparagraphs:
15	"(D) A consolidation loan made on or after
16	October 1, 1997, that repays loans made under
17	section 428 or 428H, or a combination thereof,
18	shall bear interest at an annual rate on the un-
19	paid principal balance of the loan that is equal
20	to—
21	"(i) the rate specified in section
22	427A(g), in the case of a borrower in an
23	in-school or grace period; or
24	"(ii) the rate specified in section
25	427A(h)(1) in all other cases.

1	"(E) A consolidation loan made on or after
2	October 1, 1997, that repays loans made under
3	section 428B shall bear interest at an annual
4	rate on the unpaid principal balance of the loan
5	that is equal to the rate specified in section
6	427A(h)(2).
7	"(F) Notwithstanding any other provision
8	of this section, the Secretary may prescribe in
9	regulation such procedures as may be necessary
10	to ensure that—
11	"(i) a borrower of a consolidation loan
12	that repays a combination of loans eligible
13	to be consolidated under this section, shall
14	continue to receive, after consolidation, any
15	interest subsidy benefits associated with a
16	loan, without extending such benefits to
17	any other loans consolidated that do not
18	have interest subsidy benefits;
19	"(ii) in the case of a consolidation
20	loan that repays a combination of loans de-
21	scribed in subparagraphs (D) and (E), the
22	interest rate on such consolidation loan
23	shall be calculated in a manner that re-
24	flects the interest rate applicable to loans

made under each such subparagraph; and

25

1	"(iii) in the case of a consolidation
2	loan that repays a loan eligible to be con-
3	solidated under this section other than
4	those described in subparagraphs (D) and
5	(E), the interest rate applicable to such
6	other loan shall be the interest rate de-
7	scribed in subparagraph (D) if such other
8	loan is considered by the Secretary to be
9	subsidized, and the interest rate described
10	in subparagraph (E) if such other loan is
11	considered by the Secretary to be
12	unsubsidized."; and
13	(B) in paragraph (4)—
14	(i) by striking "Repayment" and in-
15	serting "(A) Except as provided in sub-
16	paragraph (B), repayment"; and
17	(ii) by adding after subparagraph (A)
18	(as redesignated by clause (i)) the follow-
19	ing new subparagraph:
20	"(B) In the case of a consolidation loan
21	that repays a loan made under this part for
22	which the borrower is in an in-school period at
23	the time the consolidation application is re-
24	ceived, the repayment period for such consolida-
25	tion loan shall commence after the completion

1	of a grace period, as described in section
2	428(b)(7)(i).".
3	CONTRACTS WITH OTHER ENTITIES
4	Sec. 229. Part B of title IV of the Act is amended
5	by inserting after section 428D the following new section:
6	"CONTRACT AUTHORITY
7	"Sec. 428E. The Secretary may enter into one or
8	more contracts to carry out any of the functions that oth-
9	erwise would be carried out by a guaranty agency with
10	an agreement under section 428(c).".
11	ELIGIBLE LENDER
12	Sec. 230. Section 435(d) of the Act is amended—
13	(1) in paragraph (1), by striking "(6)," and in-
14	serting " (7) ,"; and
15	(2) by adding after paragraph (6) the following
16	new paragraph:
17	"(7) Uniform terms and conditions.—Sub-
18	ject to such exceptions as the Secretary may pre-
19	scribe in regulations, the term 'eligible lender' shall
20	not include any lender that offers different terms
21	and conditions to different borrowers of the same
22	type of loan made or insured under this part.".
23	SPECIAL ALLOWANCE
24	Sec. 231. Section 438 of the Act is amended—

1	(1) in subsection $(a)(3)$, by striking "quarterly
2	rate" each place it appears and inserting "rate";
3	and
4	(2) in subsection (b)—
5	(A) in paragraph (2)—
6	(i) by striking "subparagraphs (B),
7	(C), (D), (E), and (F)" and inserting
8	"subparagraphs (B), (C), (D), (E), (F),
9	and (G)"; and
10	(ii) by adding after subparagraph (F)
11	the following new subparagraph:
12	"(G)(i) Notwithstanding any other provi-
13	sion of this section, in the case of loans made
14	or insured under this part for which the first
15	disbursement is made on or after October 1,
16	1997, the special allowance paid pursuant to
17	this subsection shall be computed for any 12-
18	month period beginning on July 1 and ending
19	on June 30 by—
20	"(I) determining the bond equivalent
21	rate on the preceding June 1 of the securi-
22	ties with a comparable maturity, as estab-
23	lished by the Secretary; and
24	"(II) subtracting the applicable inter-
25	est rate on such loans from such amount.

1	"(ii) The amount of special allowance com-
2	puted under clause (i) shall be paid in quarterly
3	increments for the 3-month periods described in
4	paragraph (1)."; and
5	(B) in paragraph (3), in the second sen-
6	tence, by striking "determined for any such 3-
7	month period shall be paid promptly after the
8	close of such period," and inserting "calculated
9	under this subsection shall be paid promptly
10	after the close of the 3-month period for which
11	such special allowance payment is due,".
12	STUDENT LOAN MARKETING ASSOCIATION OFFSET FEE
13	Sec. 232. Section 439(h)(7) of the Act is amended
14	by adding after subparagraph (C) the following new sub-
15	paragraph:
16	"(D) The calculation of the fee required under
17	(D) The calculation of the fee required under
•	subparagraph (A) or (B), as the case may be, shall
18	
	subparagraph (A) or (B), as the case may be, shall
18	subparagraph (A) or (B), as the case may be, shall be determined on the basis of the principal amount
18 19	subparagraph (A) or (B), as the case may be, shall be determined on the basis of the principal amount of all loans (except for loans made under sections
18 19 20	subparagraph (A) or (B), as the case may be, shall be determined on the basis of the principal amount of all loans (except for loans made under sections 428C, 439(o) or 439(q))—
18 19 20 21	subparagraph (A) or (B), as the case may be, shall be determined on the basis of the principal amount of all loans (except for loans made under sections 428C, 439(o) or 439(q))— "(i) owned, in whole or in part, by the As-
18 19 20 21 22	subparagraph (A) or (B), as the case may be, shall be determined on the basis of the principal amount of all loans (except for loans made under sections 428C, 439(o) or 439(q))— "(i) owned, in whole or in part, by the Association, any subsidiary of the Association, or
18 19 20 21 22 23	subparagraph (A) or (B), as the case may be, shall be determined on the basis of the principal amount of all loans (except for loans made under sections 428C, 439(o) or 439(q))— "(i) owned, in whole or in part, by the Association, any subsidiary of the Association, or any company, trust or other entity owned by, or

- 1 which the Association, or any subsidiary, holds
- 2 more than a minimal beneficial interest (as de-
- 3 termined by the Secretary).".
- 4 DIRECT LOAN TRANSITION FEE
- 5 Sec. 233. Section 452(b) of the Act is amended to
- 6 read as follows:
- 7 "(b) Transition Fees.—The Secretary shall pay
- 8 fees to institutions of higher education (or a consortium
- 9 of those institutions) with agreements under section
- 10 454(b), in the first year of their participation in the pro-
- 11 gram authorized by this part, in order to compensate for
- 12 costs associated with their transition to the program. The
- 13 fees shall not exceed an average of \$10 per borrower at
- 14 all institutions receiving the fees.".
- 15 FUNDS FOR ADMINISTRATIVE EXPENSES
- 16 Sec. 234. Section 458(a) of the Act is amended, in
- 17 the first sentence, by striking "\$260,000,000" through
- 18 the end of the sentence and inserting the following:
- 19 "\$532,000,000 in fiscal year 1998, \$610,000,000 in fiscal
- 20 year 1999, \$705,000,000 in fiscal year 2000,
- 21 \$806,000,000 in fiscal year 2001, and \$904,000,000 in
- 22 fiscal year 2002.".
- 23 PART C—NEED ANALYSIS AND GENERAL PROVISIONS
- 24 HOPE SCHOLARSHIP NEED ANALYSIS AMENDMENTS
- SEC. 241. (a) CALCULATION OF AVAILABLE IN-
- 26 COME.—(1) Section 475 of the Act is amended—

1	(A) by amending subsection $(c)(1)(A)$ to read
2	as follows:
3	"(A) the sum of—
4	"(i) Federal income taxes;
5	"(ii) the amount of any tax credit
6	taken under section 24A of the Internal
7	Revenue Code of 1986; and
8	"(iii) the amount by which tax liabil-
9	ity determined without regard to the de-
10	duction provided under section 221 of the
11	Internal Revenue Code exceeds the amount
12	of tax liability determined after taking
13	such deduction into account;"; and
14	(B) by amending subsection (g)(2)(A) to read
15	as follows:
16	"(A) the sum of—
17	"(i) Federal income taxes;
18	"(ii) the amount of any tax credit
19	taken by the student under section 24A of
20	the Internal Revenue Code of 1986; and
21	"(iii) the amount by which tax liabil-
22	ity determined without regard to the de-
23	duction provided under section 221 of the
24	Internal Revenue Code exceeds the amount

1	of tax liability determined after taking
2	such deduction into account;".
3	(2) Section 476(b)(1)(A)(i) of the Act is amended to
4	read as follows:
5	"(A) the sum of—
6	"(i) Federal income taxes;
7	"(ii) the amount of any tax credit
8	taken under section 24A of the Internal
9	Revenue Code of 1986; and
10	"(iii) the amount by which tax liabil-
11	ity determined without regard to the de-
12	duction provided under section 221 of the
13	Internal Revenue Code exceeds the amount
14	of tax liability determined after taking
15	such deduction into account;".
16	(3) Section 477(b)(1)(A) of the Act is amended to
17	read as follows:
18	"(A) the sum of—
19	"(i) Federal income taxes;
20	"(ii) the amount of any tax credit
21	taken under section 24A of the Internal
22	Revenue Code of 1986; and
23	"(iii) the amount by which tax liabil-
24	ity determined without regard to the de-
25	duction provided under section 221 of the

1	Internal Revenue Code exceeds the amount
2	of tax liability determined after taking
3	such deduction into account;".
4	(b) Definitions.—Section 480 of the Act is amend-
5	ed—
6	(1) in subsection $(a)(2)$ —
7	(A) by striking "and no portion" and in-
8	serting "no portion"; and
9	(B) by inserting after "(42 U.S.C. 12571
10	et seq.)," the following: "and no portion of any
11	tax credit taken under section 24A of the Inter-
12	nal Revenue Code of 1986;";
13	(2) in subsection (b)—
14	(A) in paragraph (13), by striking "and"
15	at the end of the paragraph;
16	(B) by redesignating paragraph (14) as
17	paragraph (15); and
18	(C) by inserting paragraph (13) the follow-
19	ing new paragraph:
20	"(14) any tax deduction taken under section
21	221 of the Internal Revenue Code of 1986; and";
22	(3) in subsection (e)—
23	(A) in paragraph (3), by striking "and" at
24	the end of the paragraph:

1	(B) in paragraph (4), by striking the pe-
2	riod at the end of the paragraph and inserting
3	"; and"; and
4	(C) by adding after paragraph (4) the fol-
5	lowing new paragraph:
6	"(5) any tax credit taken under section 24A of
7	the Internal Revenue Code of 1986; and";
8	(4) in section (j), by adding after paragraph (3)
9	the following new paragraph:
10	"(4) Notwithstanding paragraph (1), a tax
11	credit taken under section 24A of the Internal Reve-
12	nue Code of 1986 shall not be treated as estimated
13	financial assistance for purposes of section 471(3).".
14	INCOME PROTECTION ALLOWANCE FOR INDEPENDENT
15	STUDENTS WITHOUT DEPENDENTS
16	Sec. 242. (a) Section 476(b) of the Act is amended—
17	(1) in paragraph (1)—
18	(A) in subparagraph (A)—
19	(i) by amending clause (iv) to read as
20	follows:
21	"(iv) an income protection allowance,
22	determined in accordance with paragraph
23	(4);"; and
24	(ii) in clause (v), by striking "para-
25	graph (4);" and inserting "paragraph
26	(5);"; and

- 1 (B) in subparagraph (B), by striking
 2 "paragraph (5)." and inserting "paragraph
 3 (6).";
 4 (2) by redesignating paragraphs (4) and (5) as
 5 paragraphs (5) and (6), respectively; and
- 6 (3) by inserting after paragraph (3) the follow-7 ing new paragraph:
- 8 "(4) Income protection allowance.—The 9 income protection allowance is determined by the fol-10 lowing table (or a successor table prescribed by the 11 Secretary under section 478):

"INCOME PROTECTION ALLOWANCE

Family size (including student)	Number in college	
	1	2
1	8,000 10,520	8,720."

- 12 (b) Section 478(b) of the Act is amended by striking 13 "sections 475(c)(4) and 477(b)(4)." and inserting "sec-14 tions 475(c)(4), 476(b)(4), and 477(b)(4).".
- HOPE SCHOLARSHIP DEFINITIONS
- 16 Sec. 243. Section 481 of the Act is amended by add-
- 17 ing after subsection (f) the following new subsection:
- 18 "(g) Hope Scholarship Definitions.—(1) As
- 19 necessary for purposes of the tax credit provided under
- 20 section 24A of the Internal Revenue Code of 1986, and
- 21 the deduction provided under section 221 of such Code,

```
the Secretary of Education shall define in regulation the
 2
    following terms:
 3
             "(A) academic period;
             "(B) normal full-time workload;
 4
 5
             "(C) first two years of postsecondary education;
 6
             "(D) qualifying grade point average;
 7
             "(E) job skills; and
             "(F) new job skills.
 8
 9
        "(2) Notwithstanding any other provision of law, the
10
    regulations described in paragraph (1) shall not be subject
11
    to section 482(c).".
12
            EXTENSION OF STUDENT AID PROGRAMS
13
        Sec. 244. Title IV of the Act is amended—
             (1) in section 401(a)(1), by striking "Septem-
14
        ber 30, 1998," and inserting "September 30,
15
16
        1999.";
17
             (2) in section 424(a), by striking "1998." and
        "2002." and inserting "2002." and "2006.", respec-
18
19
        tively;
20
             (3) in section 428(a)(5), by striking "1998,"
        and "2002." and inserting "2002," and "2006.", re-
21
22
        spectively;
             (4) in section 428C(e), by striking "1998." and
23
24
        inserting "2002."; and
25
             (5) in section 466—
26
                  (A) in subsection (a)—
```

1	(i) in the matter preceding paragraph	
2	(1), by striking "September 30, 1996,"	
3	and March 31, 1997," and inserting "Sep-	
4	tember 30, 1998," and March 31, 1999",	
5	respectively; and	
6	(ii) in paragraph (1), by striking	
7	"September 30, 1996," and inserting	
8	"September 30, 1998,";	
9	(B) in subsection (b), by striking "Septem-	
10	ber 30, 1996," and inserting "September 30,	
11	1998,"; and	
12	(C) in subsection (c), by striking out "Oc-	
13	tober 1, 1997," and inserting "October 1,	
14	1998,".	
15	PART D—EFFECTIVE DATES	
16	EFFECTIVE DATES	
17	Sec. 251. (a) Except as otherwise provided in this	
18	section, the amendments made by this title shall take ef-	
19	fect on the date of enactment of this Act.	
20	(b) Section 211 is effective for the calculation of Pell	
21	Grant awards for award years beginning on or after July	
22	1, 1998.	
23	(c) Section 222 is effective for a loan made under	
24	part B or part D of title IV of the Act for which the first	
25	disbursement is made on or after October 1, 1997.	

- 1 (d) Section 223(a)(3) and section 428(b)(5)(C) of the
- 2 Act (as added by section 226(a)(2)(E)) are effective as
- 3 if they were enacted on July 23, 1992.
- 4 (e) Sections 224, 229, and 230 take effect on October
- 5 1, 1997.
- 6 (f) Section 231 is effective for a loan made or insured
- 7 under part B of title IV of the Act for which the first
- 8 disbursement is made on or after October 1, 1997.
- 9 (g) Section 232 is effective as if it were enacted on
- 10 August 10, 1993, but does not apply to the privatized en-
- 11 tity that may be created as a result of the Student Loan
- 12 Marketing Association Reorganization Act of 1996 (Title
- 13 VI of the Departments of Labor, Health and Human Serv-
- 14 ices, Education, and Related Agencies Appropriations Act,
- 15 1997, as enacted by section 101(e) of Division A of Public
- 16 Law No. 104–208).
- 17 (h) Section 242 is effective for determinations of need
- 18 for academic years beginning on or after July 1, 1998.

 \bigcirc